



**MISSOURI HIGHWAYS AND TRANSPORTATION
COMMISSION**

Official Minutes

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June 5, 2024

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**MINUTES OF THE REGULARLY SCHEDULED
HIGHWAYS AND TRANSPORTATION COMMISSION MEETING
HELD IN JEFFERSON CITY, MISSOURI,
WEDNESDAY, JUNE 5, 2024**

A regularly scheduled meeting of the Missouri Highways and Transportation Commission was held on Wednesday, June 5, 2024, at the Missouri Department of Transportation, 105 W. Capitol Avenue, Jefferson City, Missouri and was available via live stream. W. Dustin Boatwright, P.E., Chair, called the meeting to order at 9:00 a.m. The following Commissioners were present: Gregg C. Smith, Warren K. Erdman, Francis G. Slay, Daniel J. Hegeman, and Ann Marie Baker.

The meeting was called pursuant to Section 226.120 of the Revised Statutes of Missouri, as amended. The Secretary verified that notice of the meeting was posted in keeping with Section 610.020 of the Revised Statutes of Missouri, as amended.

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Patrick McKenna, Director of the Missouri Department of Transportation; Rich Tiemeyer, Chief Counsel for the Commission; and Pamela J. Harlan, Secretary to the Commission, were present on Wednesday, June 5, 2024.

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*“Department” or “MoDOT” herein refers to Missouri Department of Transportation.
“Commission” or “MHTC” herein refers to Missouri Highways and Transportation Commission.*

-- OPEN MEETING --

COMMISSION/DIRECTOR ITEMS

APPROVAL OF MINUTES

Upon motion by Commissioner Erdman, seconded by Commissioner Smith, a quorum of Commission members present approved the minutes of the regular meeting held on regular meetings on April 3, 2024, and May 1, 2024, special meetings on April 2, 2024, and April 30, 2024, and amended minutes for the regular meetings on March 4, 2020, and February 14, 2024. The Chairman and Secretary to the Commission were authorized and directed to sign and certify said minutes and to file same in the office of the Secretary.

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CONSENT AGENDA

Consent Agenda Process

In order to make the most efficient use of Commission meeting time and to ensure Commission members are well informed on issues requiring their action, staff prepares and submits to the Commission members, in advance of their meeting, internal memoranda consisting of advice, opinions, and recommendations related to the items of the Commission meeting agenda. Those items considered by staff to be of a routine or non-controversial nature are placed on a consent agenda. During the meeting, items can be removed from the consent agenda at the request of any one Commission member. The items that are not removed from the consent agenda are approved with a single motion and unanimous vote by a quorum of the members.

Minutes reflecting approval of items on the consent agenda are singly reported herein and intermingled with minutes reflecting action on related subjects that were openly discussed. Reference to

“consent agenda” is made in each minute approved via the process described in the paragraph above. Minutes reflecting action on items removed from the consent agenda and openly discussed reflect the open discussion and vote thereon.

Consideration of June 5, 2024, Consent Agenda

No items were removed from the consent agenda. Upon motion by Commissioner Smith, seconded by Commissioner Erdman, the consent agenda items were unanimously approved by a quorum of Commission members present.

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COMMISSION COMMITTEES AND COMMISSION RELATED BOARDS

The Commission has two standing committees: Audit and Legislative. In addition, it elects Commission representatives to two boards: Missouri Transportation Finance Corporation Board of Directors and MoDOT and Patrol Employees’ Retirement System Board of Trustees. A Commissioner also serves on the Missouri Coalition for Roadway Safety Executive Committee. The following committee and board reports were made during the May 1, 2024, meeting.

Audit Committee – Commissioner Slay reported the Audit Committee met yesterday. They met with Ted Williamson, the external auditor from RubinBrown, LLP, for the Fiscal Year 2024 financial statement audit. The audit is required annually, per Section 21.795.3, RSMo. The Committee also reviewed and approved the Fiscal Year 2025 Internal Audit Plan which identifies the audits the internal audit staff will be working on during the next fiscal year. The next Audit Committee meeting has not been scheduled yet.

Legislative Committee – Commissioner Erdman reported the 2024 session of the Missouri General Assembly adjourned on May 17. At the end of session, the General Assembly passed a total of 28 non-budget bills, and these are now headed to Governor Parson’s desk for his consideration to be signed into law. Lawmakers also approved a state budget of \$50.7 billion for fiscal year 2025.

While MoDOT staff worked with safety advocates and key legislators to advance safety proposals championed by the Missouri Highways and Transportation Commission (MHTC)/MoDOT as outlined in the Safer Access For Everyone on the Roadways (SAFER) document, there was simply not enough interest to advance but 7 of the 17 safety initiatives. The 7 proposals introduced this year included:

- Establishing minimums for child safety seats including requirements for rear-facing through age 2 and booster seats.

- Establishing penalties for drivers that leave children unattended in motor vehicles.
- Instituting mandatory minimum fines for endangering a highway worker and creating an offense for striking a truck or trailer-mounted attenuator.
- Establishing an all-offender ignition interlock law.
- Creating a Missouri open container law.
- Upgrading Missouri’s seat belt law to primary enforcement applied to all seating positions in a vehicle.

While these safety proposals did not advance this session, MoDOT staff was able to educate elected officials on the functions and responsibilities of the Commission and MoDOT to the taxpayers of Missouri. They also notified legislators of road and bridge projects that will be occurring in their districts.

The department was also able to inhibit problematic transportation legislation. Some of the more problematic measures that were aimed directly at MoDOT and the Commission, that failed to pass include:

- Repealing a portion of the 12.5-cent per gallon fuel tax passed by the General Assembly in 2021.
- Altering the size or authority of the MHTC.
- Allowing the legislature to approve the annual 5-year Statewide Transportation Improvement Program.
- Dissolving the authority of the MHTC and granting the responsibility to the Governor.

The reasons for these legislative attempts were two-fold. Several legislators who opposed the original passage of SB 262 - which increased the state’s fuel tax by 12.5-cents per gallon - believed the fuel tax increase should have been enacted by voters instead of by a simple majority vote of the legislature. These legislative efforts were also in response to perceived use of the MHTC’s Constitutional appropriation authority.

MoDOT opposed these proposed changes because transportation funding requires a long-term timeline that yearly appropriations do not provide. These measures also lessen the importance of the local planning process because the legislature could direct where and how funds could be spent on transportation projects.

Missouri Transportation Finance Corporation (MTFC) – Commissioner Smith stated there was no report this month and the next MTFC Board meeting is scheduled for August 2024.

MoDOT and Patrol Employees’ Retirement System (MPERS) – Commissioner Erdman stated there was no report and the next MPERS meeting is scheduled for June 20. He also noted Commissioner Hegeman attended his MPERS Board Orientation in May.

Missouri Coalition for Roadway Safety Executive Committee – Commissioner Boatwright reported as of the end of May, there have been 323 traffic fatalities in Missouri this year. This is 24 less fatalities than the same time period last year, a seven percent decrease. There are thirty-eight counties in Missouri that have zero traffic fatalities so far this year.

Even though summer break has arrived for most students, driving school is very much in session during the month of June. The Missouri Coalition for Roadway Safety is proud to partner with the

B.R.A.K.E.S. driving clinic to provide hands-on, specialized training for hundreds of youth across the state. This free program for students and their parents has been very popular the last several years, and this month the state will host three driving clinics, one in Kansas City, one in Bridgeton, and one in Jefferson City.

In addition, two TRACTION conferences will be held in July, one in Columbia and one in Cape Girardeau. The TRACTION conference is a three-day event where a dozen schools send about a dozen students each to learn more about traffic safety. Ultimately, the students develop a comprehensive action plan to improve traffic safety not only at their school but in their community. Some of the most impactful highway safety efforts in local communities have sprung forth from the TRACTION conference, so we are excited to see what these students come up with next.

The next Executive Committee meeting for the Missouri Coalition for Roadway Safety is June 18, and this concludes my report.

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DIRECTOR'S REPORT

During the June 4, 2024, Commission meeting, Director Patrick McKenna provided the following report:

Budget - This legislative session ended with a second year of identifying a high level of budget items for transportation needs using General Revenue. The approved MoDOT budget of \$8.5 billion is the largest in our history. The Director expressed his appreciation for the General Assembly and their continued support for I-70 and for directing refinancing to start projects on Interstate 44 and for other transportation needs including rural roads, railroads, airports, and others.

He reminded everyone the budget is not final until the Governor signs or vetoes the budget bills.

Kansas City Trash Awareness Efforts – Discussions continue about the ongoing efforts of our Kansas City team and specifically the leadership of Kansas City District Engineer, Chris Redline, to create more awareness about litter. The Director highlighted the coordination the district is doing with the Patrol to have a targeted enforcement effort regarding the laws related to properly secured loads. Travelers continue to see large amounts of debris on Missouri's roadsides especially near trash transfer stations. Both MoDOT and the Kansas City news media have witnessed the trash blowing out of trash trucks.

MoDOT spent \$13.6 million in 2023 to remove litter on state highways and roadsides and are predicted to spend at least that much this year. Both state laws and federal regulations address how commercial vehicles must regulate their equipment to avoid potential littering. Mr. Redline sent letters to all trash hauling companies in the region letting them know of the upcoming enforcement. The Director noted with Commissioner Erdman's support in Kansas City, Mr. Redline's leadership, and the Highway Patrol's enforcement, litter awareness is on the rise in the region.

State Employee Recognition Month - June is State Employee Recognition Month, so the Director highlighted the tremendous work of the MoDOT Team across the state. The fact that MoDOT has more than \$6 billion in funded projects in the statewide five-year program reflects directly on the execution of

MoDOT’s employees and their work each day. MoDOT is known for getting things done, and that is a result of the dedication of our team.

He then described the work being accomplished in the areas of operations and program delivery and recognized four employees from these areas: Senior Emergency Management Specialist Athena Sones, Structural Resource Manager Bill Dunn, Senior Estimator Ivan Schmidt, and Resident Engineer Lori Greer. Each of these employees were presented with a leadership coin.

Human Resources – The Director reminded the Commission about the department’s turnover in recent years, and ultimately the impact of loss of staff to the department’s ability to serve Missourians.

He reported the Human Resources team, working with staff across the state, have put in tremendous effort to recruit in the past year. Twenty-two separate hiring events were held adding a net of 205 employees to the MoDOT family since May 2023. A commendable accomplishment.

He then shared information that displays the department is holding steady the conditions of roads, but the decline in customer satisfaction ratings are descending similarly with the number of labor hours. The department must continue to work on hiring and retention, training, and the market pay plan to equip the team for continued success in the future.

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PUBLIC PRESENTATIONS

STATE TECH – HANDS ON EDUCATION FOR MISSOURI’S WORKFORCE

Shawn Strong, President, State Technical College of Missouri (State Tech), reported how State Tech is a leader in education nationwide and offers a variety of programs. State Tech is an associate degree and certificate granting institution with open/selective enrollment and a mission focusing on access to highly specialized technical education in both emerging and traditional technologies. State Tech prepares students for profitable employment and a life of learning. Profitable employment is self-employment and entrepreneurship as well as working for an employer. State Tech excels in “things that matter” to student success and preparing students for profitable employment. Things like learning outcomes, graduate placement, earnings after college, retention and graduation rates, completion ratio, limited student debt, low student loan default rates, and low student to faculty ratio are among the reasons that organizations such as Aspen Institute, Bankrate.com, StatUniversity.com, Washington Monthly, WalletHub, and CNN Money have ranked State Tech among the best two-year colleges in the nation.

State Tech is a two-year college but is funded like the four-year universities with a board of curators for leadership. They have a high graduation rate with a focus on getting students jobs. State Tech has grown in enrollment by 50 percent in the last five years. The college is intentional about growth and have created a four-year residential feel on a two-year college campus. President Strong shared the Lake State Tech project that was created by the heavy equipment operating students and offers recreation for the students. They have built Osage View, an event center, to improve the student experience and attract students to campus. Construction currently underway includes Safety Village, which is being built so that students can practice underground utility location in the future. Safety Village is a unique experience where students are also part of the construction of the facilities and will be able to practice their trades of electrician, HVAC, and the like. The college received a federal appropriation and an agricultural grant for a new agricultural building to be constructed soon. Also under new construction is 100,000 square feet of new facilities where students will learn precision machining, automation robotics, and electronics in one building and then in another new building the HVAC, electrical, and drafting programs.

State Tech offers a Heavy Equipment Operations program. In just 11 months, State Tech will show students how to safely and confidently operate heavy equipment on their 125-acre operation training site. The curriculum includes first aid, CPR, and OSHA 10-hour certifications so that students can work safely on any site. They will also be prepared to earn a Class A Commercial Driver's license before graduation. State Technical College is proposing to expand the Heavy Equipment Operations program.

With the once in a lifetime investment in I-70 the need for heavy equipment operators has expanded. The college is looking forward to an expansion of the heavy equipment operators' program. State Tech made a proposal to House and Senate Budget Chairs to expand the Heavy Equipment Operations program at State Tech from 100 to 400 students. The school requested \$20 million, and \$15

million was appropriated by the General Assembly. Those funds will assist with the purchase of 50 pieces of heavy equipment. After the initial investment, tuition will keep this program sustainable. Additionally, the program is evolving from a one-year certificate program to a two-year program, the additional time allows for the additional training for new technology such as GPS. Because the program currently has a waitlist, 200 students can be enrolled in the Fall of 2025. Two hundred students will graduate from this program each year, and an additional 200 students will be available for required internships during peak construction times in the summer. In the future the school hopes to expand the crane program as well. When the big highway programs are going, the school will be graduating several hundred heavy equipment operators.

Commissioner Hegeman thanked Mr. Strong for his presentation and for sharing about expanding the program for heavy equipment. It's an important partnership for MoDOT to work with State Tech and prepare the much-needed workforce of the future. There is a tremendous need for MoDOT employees and for more contractor workforce.

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PUBLIC COMMENTS

CONCERNS ABOUT ROUTE U IN WARREN COUNTY

Mike Mertens, owner of Mertens Quarry presented comments to the Commission regarding a recent slide on Highway U in Warren County. He explained on May 9, the road was closed, and in a recent newspaper article the Area Engineer explained it could be a year before construction could begin. Mr. Mertens wanted everyone to be aware of how serious the closure is, his business uses that roadway daily to haul rock. The detours are impacting people who need to travel to work, as well as farmers on both sides. Emergency response will be increased to that area. While he realized the department has a lot of work going on, he also knows when MoDOT decides to do something you can do it, and he asked if there is any way to speed up the process to repair the road and get it back open to traffic. Director

McKenna explained the department is working diligently on it, and the department and the Commission appreciates Mr. Mertens bringing the local perspective on why this road is important. He also explained this project will impact private property which unfortunately slows down the process.

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A CITIZEN’S COMPLAINTS

Arnie Dienhoff presented comments to the Commission complaining about several items. Prior to his comments, the Chairman stated that Mr. Dienhoff is being listened to and taken seriously and noted that Mr. Dienhoff had already covered numerous topics in the past twelve months and that he will need to address new issues that he listed on his public comment registration and to keep his comments limited to that list. The comments that Mr. Dienhoff addressed during this meeting included: the pronunciation of his name, the room capacity for the Commission’s open meetings, the Commission’s public comment limits, questions about his testimony, a rubber stamp commission, need for transparency, publication of documents and meeting materials, the US 54 road and bridge project in Jefferson City, the resurfacing project on Highway 79 in Marion County, the project on the Bryan Road Bridge overpass in St. Charles County, the Missouri Supreme Court decision that dismissed a lawsuit against MoDOT employees, MoDOT’s failure to protect MoDOT employees, concerns about MoDOT employee raises, no memorial for employees who lost their lives in the line of duty, and how the director, chief counsel, and the commission handled the families of the deceased following a tragic crash in a work zone.

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MODOT PRESENTATIONS

COMMUNICATIONS DIVISION OVERVIEW

On behalf of the Director, Linda Horn, Communications Director, shared about the Communications Division responsibilities, activities, and expertise of the staff in Central Office and the

Districts. The communications division consists of content creation, production, special projects, and customer service. The division works in coordination with communications staff located in each district office. The division takes communications products from creative ideas to fully executed communication to both internal and external customers serving as an in-house advertising and public relations agency for MoDOT.

The division is responsible for media relations and outreach. The team works hard to foster positive relationships with media outlets throughout the state who are vital in helping tell the MoDOT story. The team of communications professionals across the state work with staff to help them develop communications plans, refine their talking points, and prepare for media interviews. Organizing news conferences throughout the year to bring attention to things like Buckle Up Phone Down, new construction with major traffic impacts or winter operations. More than 43,000 people across Missouri receive news releases and other information through the E-update system. MoDOT also offers an external publication called Express Lane, which is delivered every other week to more than 9,300 subscribers. Throughout the year and across the state the communications team works on special projects and special events to help MoDOT share the transportation story.

The Communications team supports MoDOT's \$2 billion a year program delivery effort. Helping engineers develop public involvement plans for planning studies, environmental studies, and project development. Keeping the public informed through things like detailed project websites, public meetings, and project newsletters. We mark project progress in construction with groundbreaking ceremonies, regular construction updates alerting motorists to traffic impacts, highlighting when projects reach major milestones and ultimately with a celebratory ribbon cutting ceremony.

The division supports the work of MoDOT's operations including sharing information about daily maintenance activities, educating the public on mowing or striping operations, sharing how to report

potholes, or where to find updates on road conditions during winter weather. They also share traffic impacts due to emergency situations such as crashes, floods, and other major incidents.

Social media, such as Facebook and X (formerly Twitter), is a standard communications tool for providing safety messages, construction updates or awareness of weather warnings or highway closures. Social media allows MoDOT to interact directly with customers. The department has more than 241,000 followers on MoDOT's X accounts across the state. MoDOT Facebook accounts have more than 518,000 followers. Last year, department X impressions were nearly 30 million and Facebook reach was another 31 million. Engagements on X totaled nearly 125,000, and Facebook garnered more than 1.2 million engagements. Often, the most popular social posts include images of interstate message boards and their safety messages. Last year, an image of a sign reading "Camp in the Ozarks, not in the left lane" reached 3.3 million people on Facebook and earned nearly 150,000 engagements.

MoDOT's website is another vital way the department provides information to the public. A few years ago, the website was transitioned to a new content management tool, which allows it to work better on mobile devices. Mobile users make up half of the website's visitors. In 2023, the website had 5.2 million sessions, with pageviews reaching more than 9.4 million. The website includes a feature at the top where customers can translate the entire site into many different languages. Another aspect of the division's web effort is ensuring website content is accessible to all users – including those who visit the website using a screen reader. This is a requirement of government websites to meet ADA compliance standards, and the division developed trainings and a system to ensure content and online materials are ADA accessible.

Photography, video, and graphic design is an important part of MoDOT's story telling. Images are used in all communication platforms, and MoDOT is blessed with some great photographers. MoDOT is capable of shooting aerials for construction sites, work zone photos for internal and external use, event photography, photos for legal documentation and much more. The video team is responsible for creating

both internal and external videos, including training and informational videos and public service announcements. Almost every Commission meeting, includes a video developed by the talented communications team. MoDOT currently house more than 51,000 photos in the MoDOT Flickr library, and photos have more than 16 million views. The graphic designers help the division brand MoDOT's information and make it visually appealing, whether it's a logo or a billboard. They also help create images to explain and educate the public, such as the Citizens Guide to Transportation Funding.

The department prints items such as training materials, safety posters, external publications, project plans, reports, business cards, and event materials. The in-house print shop can print in both color and black and white. The print shop handled more than 1,000 print jobs last year. Having the inhouse capabilities gives MoDOT timely printed materials at a significantly reduced price.

Internal communications are important because employees are a key audience for the division, as well. The internal newsletter, Connections, is sent via email to every MoDOT employee every other week. Articles are submitted from the Communications staff across the state highlighting major projects and individual accomplishments as well as sharing the latest news about internal policies or other changes. A weekly newsletter is published that is delivered electronically to all employees via monitors in every MoDOT facility. The Weekly News was designed to highlight the top internal news in a concise way to share with front-line staff spread out in buildings across the state. The Communications division uses these two publications, along with emails, videos, and virtual meetings, to keep our employees informed about MoDOT issues on a regular basis.

Another part of Communications is the statewide Customer Service team. MoDOT created its customer service centers and toll-free number in 1996 and continue to provide outstanding service today with a live person answering the phone 24/7. A customer service center is housed in each district with at least two customer service representatives. The larger urban districts have more staff. In addition, the St Louis center answers calls 24 hours a day, 7 days a week, 365 days a year with a combination of MoDOT

personnel and contracted staff to maintain traffic operations and provide customer service. In 2023, customer service representatives handled more than 51,000 customer calls and more than 18,500 webform submissions, which generated nearly 38,000 call reports for MoDOT staff to respond to customer concerns.

Communications continues to work on customer service throughout the organization. Every employee plays a role in how our customers perceive and interact with the department. Survey results indicate 97 percent of survey respondents who called in to customer service said MoDOT staff were polite, 88 percent said MoDOT was responsive, and 88 percent said they were satisfied with the clarity of the response they received. Overall customer satisfaction with customer service is at 85 percent. The average time to complete a customer request was 3.2 days.

Seven district communications managers oversee regional production, content creation, project delivery support and customer service. They handle the local media requests and all the work associated with supporting project delivery and public involvement and the day-to-day communication on construction and maintenance impacts to the traveling public. In total, there are approximately 50 professional communications staff including customer service representatives spread out in the seven district offices and Central Office. Ms. Horn then recognized the Communications team members who were present.

Commissioner Slay thanked Ms. Horn for sharing the details behind all the communications work going on at MoDOT. He noted MoDOT has a talented team and a never-ending story to share with the public.

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MISSOURI DEPARTMENT OF TRANSPORTATION FISCAL YEAR 2025 BUDGET

On behalf of the Director, Brenda Morris, Chief Financial Officer, presented the \$8.5 billion operating budget for fiscal year 2025 for the Commission's consideration and approval. This budget

request is \$1.3 billion more than the fiscal year 2024 budget. The General Assembly approved the appropriations legislation on May 10, 2024. Ms. Morris noted the Governor has not yet signed the appropriations legislation.

Ms. Morris explained it was an extraordinary legislative session. Governor Parson and the General Assembly worked together to fund significant transportation infrastructure. Starting last year, the general assembly designated and funded several projects with General Revenue or General Revenue lookalike funding. These projects included the \$2.8 billion for the improve I-70 program and additional investments in several other projects. The general assembly continued this practice during this last legislative session including \$727.5 million for the Forward I-44 program, doing the environmental study which is currently underway. In addition, the general assembly designated and funded an additional 23 projects for transportation all around the state. A few of these projects include \$60 million for US 67 in Butler County, and an additional \$90 million of spending authority from the state road fund for the same project if the community receives a federal grant for the project. These funds are for upgrading this section of roadway to four lanes. It also includes \$48 million for Route 65 from Buffalo to Warsaw for additional passing lanes, and \$20 million for roadway and interchange improvements at I-49 and US 58 in Cass County. These are historical investments of general revenue for transportation in Missouri. In addition, the general assembly designated and funded an additional \$100 million for the improvement of low volume minor roads this is now the third year the general assembly has chosen to make this investment and we are beginning to see results in the improvements in the condition of the pavement. For example, the condition of low volume roads has improved from 71 percent good in 2021 to 78 percent good in 2023.

She explained that as part of the financial planning model, there are three important financial documents including the financial forecast, the Statewide Transportation Improvement Program (STIP), and the budget. A pie graph was shown with an overview of the department's \$8.5 billion budget. The largest budget category was program delivery at 82 percent. Most of the budget is put toward

transportation work and projects including funds for program delivery; safety and operations; fleet, facilities, and information systems; and multimodal. The budgeted funds from these areas are approximately 95 percent of the entire budget, the remaining budget is for administration, refunds, and fringe benefits.

Ms. Morris reported the Governor recommended, and the General Assembly approved a 3.2 percent cost of living (COLA) increase that begins July 1, 2024. Last fall, the commission approved the cost to continue its market plan pay plan in the department's budget submission. This request was not included in the administration's budget recommendation and did not make it through the appropriations process. The Commission also requested an additional 350 positions in its budget request, the general assembly approved 45 positions total. This includes 40 positions for program delivery and five positions for multimodal. Of the 40 program delivery positions, 22 positions are for the Improve I-70 Program team, and 18 are to help manage the larger construction program. Additional federal funding has been received by the Aviation section of the Multimodal division. The Bipartisan Infrastructure Law (BIL) grant programs has grown from \$15.0 million in 2012 to \$83.0 million in fiscal year 2024 and will be over \$100.0 million by fiscal year 2025. Multimodal has been administering this program with the same number of positions. Having the five additional employees to administer aviation projects will be essential for the success of the aviation program.

Ms. Morris reported the key investments for the Fiscal Year 2025 budget are:

- Program Delivery – \$6,909,216,000
- Safety and Operations – \$604,590,000
- Multimodal – \$450,924,000
- Fleet, Facilities, and Information Systems – \$123,200,000
- Administration – \$30,637,000
- Fringe Benefits – \$305,078,000
- Other State Agencies – \$467,200,000

She then further described the budget categories in detail.

Ms. Morris reported there will be an increase for the safety and operations category. The budget includes a nearly \$1 million increase for various roadside contracts to mow, sweep, remove litter, and relocate homeless camps to supplement the work done by our employees. MoDOT has made significant progress in filling the maintenance vacancies however there is still work to do. These contracts will help supplement the work MoDOT employees do that is very customer centric especially in urban areas. This budget category includes the additional \$100 million of general assembly designated funding for low volume roads. The budget increase includes \$3.3 million of federal funding for additional safety behavioral programs related to seat belts, car seats, speeding, distracted driving, impaired driving, and other risky driving behaviors.

Ms. Morris described the increases to the Program Delivery budget category. With the construction program being as large as it is, the amount budgeted for the program delivery appropriation was increased by \$244.5 million for contractor payments, consultant design work, and right of way purchases. The draft STIP, at \$13.8 billion, did not include the additional General Assembly designated and funded projects. Once those are added, the STIP is anticipated to be approximately \$5 billion more, making it the largest five-year construction program in Missouri history. This budget includes an \$8 million increase for research contracts for the Local Technical Assistance Program (LTAP) and pooled funds contracts. LTAP provides transportation related technical assistance to local entities who may not have the expertise on staff. The Federal Highway Administration has increased funding for LTAP, and this increase is to provide the matching funds for the program. This increase also allows MoDOT to be the lead state for more pooled fund research projects, which keeps these research dollars in Missouri. The budget also includes \$2 million for a consultant to update the federally required long range transportation plan that provides information for asset management and information on the impacts of safety enhancements and economic development for Missouri related to transportation improvements. There is an increase in funding of \$1.9 million for roadway data collection items such as functionality

enhancements to the Automatic Road Analyzer Van (ARAN), survey equipment, new pavement and shoulder data collection tools, and traffic volume data.

Ms. Morris stated that the fleet, facilities, and information systems investments are essential to supporting the department. The Commission approved increases to this category as part of their submittal last fall. The Governor recommended and the General Assembly approved the amounts included in the submittal. The budget includes \$6.3 million for rest area improvements to address Americans with Disabilities Act needs and to add truck parking. The funds from this budget increase will convert the rest area on southbound I-55 near Fruitland to a truck parking facility, the work will include removing the current rest area building and adding vault toilets and truck parking spaces. A project for weigh station improvements is funded at \$2.5 million for a project at St. Clair on I-44, decommissioning the weigh scales on I-49 northbound at Harrisonville and eastbound Route 60 at Willow Springs. This budget includes funds to complete Fiscal Year 2024 projects that were not completed.

Similar to funding for roads and bridges, the General Assembly has increased investment in other modes of transportation. This budget includes reappropriations of monies for some of the specialty projects and programs that were appropriated in fiscal year 2024 like the railroad grade crossing safety program. In addition, the General Assembly increased funding for transit, aviation, and the state match for Amtrak as requested by the department. To ensure full utilization of the newly created Waterways and Port Trust Fund the general assembly not only appropriated the usual investment in port capital improvements but also included spending authority to allow federal grants or donations to also be spent through this fund, totaling \$8.3 million in spending authority. This budget also includes General Assembly designated funded projects for other modes of transportation like \$4 million for the Pemiscot County Port, \$7 million for Lambert Airport terminal improvements, and \$6 million to allow providers who qualify for the Missouri elderly handicap and transportation assistance program (MEHTAP) to use as match to buy new transit vehicles.

The state of Missouri received American Rescue Plan Act (ARPA) funding which could be appropriated to any state agency for various projects. In addition, the state of Missouri also received other federal funds because of Medicaid expansion that could be spent like General Revenue. Using these funding sources, the General Assembly appropriated funds to various transportation projects to the Office of Administration for MoDOT. While MoDOT administers these projects, the Office of Administration is responsible for the expending of funds. There are a total of 13 projects totaling \$104 million if approved by the Governor.

Commissioner Baker thanked Ms. Morris for her presentation and explanation of the robust and complicated budget categories, the numbers are staggering and the responsibility that goes along with the work of your staff is noticed and appreciated. This budget puts us in a wonderful position to do what our mission asks us to do and that's to maintain and to plan for the future of our transportation needs.

Following discussion, and upon motion by Commissioner Erdman, seconded by Commissioner Hegeman, the Commission unanimously approved the Fiscal Year 2025 Budget as noted in the table below. Any necessary revisions to the fiscal year 2025 budget will be presented to the Commission by request for a budget amendment. The Commission also authorized the expenditures of the operating budget in accordance with Commission policies.



**Fiscal Year 2022-2024 Summary
and Fiscal Year 2025 Budget**
(Dollars in Thousands)

	Fiscal Year 2022 Actual	Fiscal Year 2023 Actual	Fiscal Year 2024 Budget¹	Fiscal Year 2025 Budget²
Administration				
Personal Services	\$ 17,952	\$ 19,675	\$ 23,247	\$ 23,990
Expense and Equipment	<u>2,703</u>	<u>2,779</u>	<u>6,647</u>	<u>6,647</u>
Total Administration	20,655	22,454	29,894	30,637
Safety and Operations				
Personal Services	138,218	148,726	179,008	184,778
Expense and Equipment	236,040	252,524	277,846	288,811
Program	19,230	23,340	27,751	31,001
Low Volume Roads	<u>0</u>	<u>100,000</u>	<u>63,996</u>	<u>100,000</u>
Total Safety and Operations	393,488	524,590	548,601	604,590
Program Delivery				
Personal Services	61,722	72,381	88,939	95,403
Expense and Equipment	21,532	26,314	29,171	41,117
Program	1,398,356	1,746,965	2,624,819	2,869,313
I-70 Project	0	0	2,800,000	2,800,000
I-44 Project	0	0	0	727,500
Gen. Assembly Designated/Funded Projects	<u>0</u>	<u>0</u>	<u>140,000</u>	<u>375,883</u>
Total Program Delivery	1,481,610	1,845,660	5,682,929	6,909,216
Fleet, Facilities, and Information Systems				
Personal Services	10,124	11,758	14,286	14,743
Expense and Equipment	<u>77,228</u>	<u>79,148</u>	<u>105,757</u>	<u>108,457</u>
Total Fleet, Facilities, and Information Systems	87,352	90,906	120,043	123,200
Multimodal				
Personal Services	1,791	2,070	2,837	3,510
Expense and Equipment	293	284	711	1,138
Program	99,613	108,996	298,421	334,893
Railroad Grade Crossing Projects	0	0	50,000	49,000
Gen. Assembly Designated/Funded Projects	<u>0</u>	<u>0</u>	<u>49,400</u>	<u>62,383</u>
Total Multimodal	101,697	111,350	401,369	450,924
Fringe Benefits				
Retirement & Long-Term Disability	128,515	142,531	179,787	188,102
Medical, Life Insurance, and EAP	44,813	42,526	55,288	58,568
Retiree Medical Insurance	17,193	17,115	18,740	20,240
Workers' Compensation	7,500	8,500	9,227	9,227
Other Fringe Benefits ³	<u>17,191</u>	<u>22,101</u>	<u>34,456</u>	<u>28,941</u>
Total Fringe Benefits	<u>215,212</u>	<u>232,773</u>	<u>297,498</u>	<u>305,078</u>
Subtotal MoDOT Disbursements	<u>2,300,014</u>	<u>2,827,733</u>	<u>7,080,334</u>	<u>8,423,645</u>
Motor Carrier Refunds	<u>20,964</u>	<u>25,031</u>	<u>36,000</u>	<u>41,000</u>
Total MoDOT Disbursements	<u>\$ 2,320,978</u>	<u>\$ 2,852,764</u>	<u>\$ 7,116,334</u>	<u>\$ 8,464,645</u>

¹ Fiscal year 2024 budget is Truly Agreed to and Finally Passed appropriation amounts adjusted for supplemental increases, vetoes, restrictions, and reverted amounts.

² Fiscal year 2025 budget is Truly Agreed to and Finally Passed appropriation amounts.

³ Includes fringe benefits appropriated in House Bill 5 for social security, unemployment tax, and deferred compensation match, and the department's share for MoDOT employees who are enrolled in the Missouri Consolidated Health Care Plan (MCHCP) and Missouri State Employees' Retirement System (MOSERS).

* * * * *

BUSINESS ISSUES

FISCAL YEAR 2024 BUDGET AMENDMENT

On behalf of the Director, Todd Grosvenor, Financial Services Director, recommended increasing the budget for fiscal year 2024. The budget increase totals \$11 million and includes \$1 million for program delivery expense and equipment and \$10 million for motor carrier refunds. The funds were appropriated by the General Assembly and signed by the Governor through the supplemental appropriations process.

Via approval of the consent agenda, the Commission unanimously approved the fiscal year 2024 budget amendment described above.

* * * * *

STATEWIDE TRANSPORTATION IMPROVEMENT PROGRAM (STIP)

CONSIDERATION OF BIDS FOR TRANSPORTATION IMPROVEMENTS

On behalf of the Director, Kenny Voss, State Design Engineer, presented the following recommendations pertaining to bids received on federal aid and state highway and bridge projects during the past month. He noted Calls C05, C07, and F08 have local funding, as noted in Table I below, and the department received all the necessary concurrences.

Mr. Voss recommended: (1) award of contracts to the lowest responsive bidders for bids received at the May 17, 2024, letting, as recommended, and noted in Table I below; and (2) rejection of Calls C03 and D04 due to excessive bids per Section 102.15(a) of the Missouri Standard Specifications for Highway Construction as noted in Table II below; (3) note no bids were received on Call G03 and therefore could not be awarded as noted in Table III below, (4) ratify the award of Call B04 that was awarded by Assistant Chief Engineer on May 17, 2024 for an emergency project to remove a bridge damaged by flooding in the Northeast District as noted in Table IV below; and (5) concurrence in award for bids received by the City of Osage Beach at the April 25 2024, bid letting, as noted in Table V below.

**Table I
Award of Contracts
May 17, 2024, Bid Opening**

Call No.	Route	Counties	Job No.	Bid Amount	Non-Contractual Costs	Contractor	Description
A01	69	Dekalb	J1P3373	\$859,256.55	\$0.00	Leavenworth Excavating & Equipment Company, Inc.	Add Intersection Turn Lanes
B01	47	Lincoln	J2P3043	\$15,426,147.61	\$0.00	KCI Construction Company	Bridge Replacement, Interchange and ADA Improvements
B02	6	Marion	JNE0183	\$1,873,575.50	\$0.00	Emery Sapp & Sons, Inc.	Bridge Superstructure Replacement
B03	54	Audrain	JNE0205	\$75,668.40	\$0.00	Surface Preparation Technologies, LLC	Centerline Rumble Strip
C02	7, VV	Cass	J4P3268C	\$2,956,960.38	\$0.00	Amino Bros. Co., Inc.	ADA Improvements
C04	Z	Platte	J4S3454	\$5,172,407.34	\$0.00	Capital Paving & Construction, LLC	Bridge Replacement
C05*	Little Blue Pkwy	Jackson	JKU0033	\$2,858,457.73	\$0.00	Phillips Hardy, Inc.	Bridge Rehabilitation, ADA Improvements, Interchange and Signal Improvements
C06	Various	Cass, Clay, Jackson, Platte	JKU0161	\$3,196,800.00	\$0.00	Mar-Jim Contracting, LLC	Job Order Contract for Guard Cable and Guardrail Repair
C07**	Weston Bend St. Park	Platte	JKUP0003	\$308,818.85	\$0.00	Metro Asphalt, Inc.	Resurfacing
C08	Various	Cass, Clay, Jackson, Platte	J4I3176	\$3,000,000.00	\$0.00	Concrete Strategies, LLC	Job Order Contract for Bridge Repair
D01	19	Dent	J5P3420	\$1,430,780.34	\$0.00	Gene Haile Excavating, Inc.	Bridge Replacement

Call No.	Route	Counties	Job No.	Bid Amount	Non-Contractual Costs	Contractor	Description
D05	52	Morgan	J5P3575	\$5,041,329.32	\$26.98	S & A Equipment & Builders, LLC	Roundabout
D07	22	Boone	JCD0030	\$1,219,090.90	\$0.00	Capital Paving & Construction, LLC	Roundabout
D08	BB, MM, FF	Callaway	JCD0041	\$548,700.00	\$0.00	Blevins Asphalt Construction Company, Inc.	Seal Coat
D09	BB, H, CC	Cole	JCD0043	\$1,180,866.50	\$0.00	Magruder Paving, LLC	Resurface
D10	49	Crawford, Iron	JCD0084	\$603,633.47	\$0.00	Vance Brothers, Inc.	Seal Coat
D11	AB, Z	Phelps, Pulaski	JCD0087	\$242,344.35	\$0.00	N.B. West Contracting Company	Seal Coat
D12	Various	Camden, Laclede, Miller, Pulaski	JCD0121	\$1,204,234.15	\$0.00	S & A Equipment & Builders, LLC	ADA Improvements
F01	I-170	St Louis	J6I2339	\$170,471.50	\$0.00	R. V. Wagner, Inc.	Access Road and ADA Improvements
F02	Various	Franklin, Jefferson, St Charles, St Louis, St Louis City	J6P3448	\$402,999.94	\$0.00	Diamond Fence, LLC	Job Order Contract for Fence Repair
F03	Various	Franklin, Jefferson, St Charles, St Louis, St Louis City	J6P3450	\$1,090,909.09	\$0.00	Freedom Fence, LLC	Job Order Contract for Guard Cable Repair
F04	Various	Franklin, Jefferson, St Charles, St Louis, St Louis City	J6P3454	\$6,080,000.00	\$0.00	Lamke Trenching & Excavating, Inc.	Job Order Contract for Concrete Pavement Repair
F05	Various	Jefferson, St Charles, St Louis	J6P3510B	\$1,155,735.45	\$0.00	Raineri Construction, LLC	ADA and Signal Improvements

Call No.	Route	Counties	Job No.	Bid Amount	Non-Contractual Costs	Contractor	Description
F06	Various	Jefferson, St Charles, St Louis	J6P3643	\$1,297,711.00	\$0.00	CSD Environmental Services, Inc.	Upgrade Wrong Way Signs
F07	H	St Louis City	J6S3278	\$6,760,534.08	\$0.00	R. V. Wagner, Inc.	Coldmill and Resurface, Signals and ADA Improvements
F08***	115	St Louis	J6S3416	\$9,269,909.79	\$30,708.00	Raineri Construction, LLC	Coldmill, Resurface, and ADA Improvements
			J6S3416B		\$30,000.00		ADA Improvements
	367	St Louis City	J6S3279		\$0.00		Coldmill, Resurface, and ADA Improvements
F11	364	St Louis	JSL0093	\$472,091.33	\$0.00	Kelpe Contracting, Inc.	Drainage Improvement
F12	141	St Louis	JSL0110	\$1,608,288.00	\$0.00	Reinhold Electric, Inc.	Traffic Signal Detection
F13	Various	Franklin, Jefferson, St Louis, St Louis City	JSL0122	\$834,228.90	\$0.00	Sweetens Sealing Services LLC	Fixed Price Variable Scope for Crack Sealing
F14	Various	St Charles, St Louis	JSL0142	\$1,832,432.80	\$0.00	Parking Lot Maintenance, LLC	Fixed Price Variable Scope for Pavement Repairs
F15	185, E, V, Z, Y, H	Franklin, Jefferson	JSL0144	\$1,540,107.37	\$0.00	N.B. West Contracting Company	Fixed Price Variable Scope for Seal Coat
F16	Various	Franklin, Jefferson, St Charles, St Louis, St Louis City	JSL0170	\$3,250,000.00	\$0.00	Pace Construction Company, LLC	Job Order Contract for Asphalt Pavement Repairs

Call No.	Route	Counties	Job No.	Bid Amount	Non-Contractual Costs	Contractor	Description
F17	Various	Franklin, Jefferson, St Charles, St Louis, St Louis City	JSLM0044	\$62,320.00	\$0.00	Reinhold Electric, Inc.	Job Order Contract for Loop Detection Repair
G04	76	Taney	J7P3548	\$852,137.00	\$0.00	Emery Sapp & Sons, Inc.	2 Bridge Rehabilitations
G06	BU 37, C, 86, A	Barry	J7S3242	\$866,519.60	\$0.00	Hartman and Company, Inc.	ADA Improvements
G08	43	Jasper	JSR0048	\$1,146,683.31	\$400.00	APAC-Central, Inc.	Signal Improvements
	43, LP 49, TT	Jasper, Newton	JSR0092		\$0.00		Add Turn Lanes and Signal Improvements
G09	Various	Various	JSR0071	\$4,080,416.67	\$0.00	Mar-Jim Contracting, LLC	Job Order Contracting for Guard Cable and Guardrail Repair
G10	Various	Christian, Greene	JSU0072	\$1,748,750.00	\$0.00	Mar-Jim Contracting, LLC	Job Order Contracting for Guard Cable and Guardrail Repair
G11	13	Henry	J7P3484C	\$10,788,889.04	\$0.00	Radmacher Brothers Excavating Co., Inc.	2 Bridge Replacements
H03	A	Dunklin	J9S3676	\$4,178,374.92	\$0.00	Joe's Bridge & Grading, Inc.	3 Bridge Replacements (1 with bridge, 2 with culverts)
	HH	Pemiscot	J9S3593				Bridge Replacement
	K		J9S3595				
	O		J9S3669				
H04	221	Iron, St Francois	J9S3610	\$5,250,000.00	\$0.00	Pace Construction Company, LLC	Resurface
H05	B	Cape Girardeau, Perry	J9S3821	\$1,118,332.00	\$0.00	Apex Paving Co.	Resurface

Call No.	Route	Counties	Job No.	Bid Amount	Non-Contractual Costs	Contractor	Description
H06	32, 67, 72	St Francois, Ste Genevieve	JSE0099	\$1,532,103.21	\$0.00	Gerstner Electric, Inc.	ITS Maintenance
	60, 61, 51, 67, 72, I-55	Butler, Cape Girardeau, New Madrid, Perry	JSE0121				
H07	51	Bollinger, Stoddard	JSE0113	\$4,795,000.00	\$0.00	Pace Construction Company, LLC	Resurface
H08	60, 63, 67, PP	Butler, Howell, Oregon, St Francois, Stoddard	JSE0169	\$1,510,875.30	\$0.00	Koch Electric, Inc.	Lighting Improvements
H09	5	Douglas	JSEM0040	\$147,896.69	\$0.00	H.R. Quadri Contractors, LLC	Slope Repair
H10	HH	New Madrid	JSEM0048	\$58,800.00	\$0.00	H.R. Quadri Contractors, LLC	Culvert Replacement
			TOTAL	\$121,169,588.38	\$61,134.98		

* Call C05 - Funding by City of Independence – \$1,367,500.00

** Call C07 - Funding by Department of Natural Resources

*** Call F08 – Funding by City of St. Louis - \$421,443.35 (J6S3279) and City of Pine Lawn - \$272,000.00 (J6S3416B)

+ Award contingent upon receipt of additional funding from local entity

**Table II
Rejection of Bids
May 17, 2024, Bid Opening**

Call No.	Route	County	Job No.	Description
C03	58, 2, 7, 71, A, O	Cass	J4P3268D	ADA Improvements
D04	50	Osage	J5P3574	Pavement Widening, Signals, ADA, and Watermain Relocate

**Table III
No Bids Received
May 17, 2024, Bid Opening**

Call No.	Route	County	Job No.	Description
G03	Old 71, 18, BL 49, 5	Bates	J7P3511	ADA Improvements
	J	Henry	J7S3398	

**Table IV
Ratify Award of Emergency Project
June 16, 2023, Bid Opening**

Call No.	Route	County	Job No.	Bid Amount	Non-Contractual Costs	Contractor	Description
B04	A	Adair	JNE0226	\$68,000.00	\$0.00	SCE, Inc.	Urgent Bridge Removal
			TOTAL	\$68,000.00	\$0.00		

**Table V
Concurrence in Award of Contract
April 25, 2024, City of Osage Beach Bid Opening**

Route	County	Job No.	Bid Amount	Contractor	Description
Osage Beach Parkway	Camden	J5S3508	\$498,919.30*	Capital Paving & Construction, LLC	Construct Roadway

**MoDOT maximum contribution \$199,395.00*

Commission Consideration and Action

After consideration, and upon motion by Commissioner Erdman, seconded by Commissioner Hegeman, the Commission took the following action with abstentions noted below.

1. Awarded contracts to the lowest responsive bidders for bids received at the May 17, 2024, bid opening, as recommended, and noted in Table I above. Non-contractual costs for these projects are shown in the above tabulation.
2. Rejected Calls C03 and D04 due to excessive bids per Section 102.15(a) of the Missouri Standard Specifications for Highway Construction as noted in Table II above.
3. note no bids were received on Call G03 and therefore could not be awarded as noted in Table III above.
4. Ratified the award of Call B04 that was awarded by the Assistant Chief Engineer on May 17, 2024, for an emergency project as noted in Table IV above.

5. Concurred in award for bids received by the City of Osage Beach at the April 25, 2024, bid letting, as noted in Table V above.
6. Authorized the Director, Chief Engineer, Chief Financial Officer, or Assistant Chief Engineer to execute the contracts awarded above.

Commissioner Boatwright abstained from Calls H03 and H06. Commissioner Erdman abstained from Calls C03, C05, D07, and G03. Commissioner Smith abstained from Call D12.

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APPROVAL OF PLANS FOR CONDEMNATION

On behalf of the Director, Kenny Voss, State Design Engineer, recommended the Commission approve the following detailed project plans, approved by the Chief Engineer, for filing as necessary for the condemnation of right of way.

<u>County</u>	<u>Route</u>	<u>Job Number</u>
Boone	63	J5P3433
Iron	21	J9P3548
Cape Girardeau	Z	J9S3738

In accordance with Section 227.050 RSMo, the Commission via approval of the consent agenda, approved the detailed project plans for the above noted projects and directed they be filed as necessary for the condemnation of right of way.

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REPORTS

The Commission received the following written reports.

MODOT BRIEFING REPORT

Patrick McKenna, Director, provided to the Commission the written monthly Issue Briefs that are sent from the department to the Governor since the previous MoDOT Briefing Report. There was one briefing report for the past month.

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FINANCIAL - BUDGET - REPORTS – YEAR-TO-DATE, FINANCIAL REPORT PERIOD ENDING APRIL 30, 2024

Todd Grosvenor, Financial Services Director, submitted a written financial report for fiscal year to date April 30, 2024, with budget and prior year comparisons.

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CONSULTANT SERVICES CONTRACT REPORT

Kenny Voss, State Design Engineer, submitted a written report of consultant contracts executed in the month of April 2024, for both engineering and non-engineering related projects. The department utilizes consultants to efficiently manage workload and provide specialized expertise to supplement and support department staff. Expenditures for consultant services are funded from the Commission approved Statewide Transportation Improvement Program and MoDOT Operating Budget. There were 651 active contracts held by individual engineering consultant firms prior to May 1, 2024. Seventeen engineering consultant services contracts were executed in April 2024, for a total of \$6,404,996. There were two non-engineering consultant contracts executed in April 2024.

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By unanimous consensus of all members present, the meeting of the Commission adjourned.

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The Mission of the Missouri Highways and Transportation Commission is to:

- Represent the citizens of Missouri pursuant to the Constitution by providing independent and nonpartisan governance of the Missouri Department of Transportation; and
- Establish policies, exercise oversight, and ensure accountability in developing and maintaining a world class transportation system in Missouri which fosters safety and economic development.

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